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(Sgd.) G Taylor
Date 26/8/80

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PROTOCOL AND CONFERENCE

FILE No. TXH 1/4 (Part)

TITLE: Honours Policy for Bahamas on Independence

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GOVERNMENT HOUSE,
BAHAMAS.

9th July 1973

5/B/3

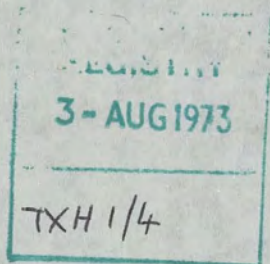
Dear Mr Hall,

With reference to your letter TXH
1/4 of 3rd July 1973, I am forwarding herewith
one copy of the guidance paper on Honours in
the Bahamas after Independence.

Yours sincerely

Quina White

PRIVATE SECRETARY
to the GOVERNOR



W E Hall Esq
Protocol and Conference Department
Foreign and Commonwealth Office
LONDON S W 1

File
6/3/73 PA

HONOURS IN CONFIDENCE

HONOURS IN THE BAHAMAS AFTER INDEPENDENCE

The Orders available for the Recognition of Services in the Commonwealth.

1. There are certain Orders which are the sole prerogative of The Queen and which are therefore outside the scope of recommendations which any Government may make to Her Majesty. These are the Order of the Garter, the Order of the Thistle, the Order of Merit, and the Royal Victorian Order.

2. Her Majesty's Ministers may make recommendations to The Queen for appointments in the following Orders:

The Order of the Companions of Honour,

The Order of the Bath,

The Order of Saint Michael and Saint George,

The Order of the British Empire,

The Imperial Service Order.

The Order of Saint Michael and Saint George and the Order of the British Empire are specially designed to provide for the recognition of services in the Commonwealth and overseas territories. Women may be appointed to the five Orders named in this Paragraph.

Classes and Standard of Awards

3. The Order of Saint Michael and Saint George and the Order of the British Empire have several Classes, described in paragraphs 5 and 6 below. The excellence of a candidate's services will determine whether or not he is to be recommended for an honour; it will not normally determine the grade of the award which is appropriate. This will depend on his place in the hierarchy of his calling or on the standing of the services for which he has been recommended. In the private sector especially custom and convention play a large part, but it should not be assumed that the holder of a particular office, e.g. the President of a Professional institute, will "automatically" qualify for an honour, or a particular award; this would limit the discretion of the Sovereign.

4. While it is not possible to prescribe precise rules for the award of honours the standard of award shown below, which is based on long-standing practice, should normally be observed.

Order of Saint Michael and Saint George

5. Awards of this Order are largely confined to officials. The Order consists of the following Classes:-

(a)

LAST PAPER

HONOURS IN CONFIDENCE

(a) Knight Grand Cross (G.C.M.G.)

This is the highest Class in the Order and is a rare distinction. Because of this and the unusual eminence of the services required to warrant the award, as well as the limitations imposed by the Statutes of the Order, no separate quota exists for individual countries.

(b) Knight Commander (K.C.M.G.)
Dame Commander (D.C.M.G.)

An indication of the appropriate status of a candidate for this award is that it has been conferred on senior Ambassadors and on Governors of the more important overseas territories.

(c) Commander (C.M.G.)

This grade is normally not awarded to officers below the rank of Under-Secretary or very senior Assistant Secretary.

Order of the British Empire (Civil Division)

6. This Order may be awarded both to officials and private citizens. Its Classes are:-

(a) Knight Grand Cross (G.B.E.)

The level of award is very close to that required for the G.C.M.G.

(b) Knight Commander (K.B.E.)
Dame Commander (D.B.E.)

The level of this award is very close to that required for the K.C.M.G./D.C.M.G.

(c) Commander (C.B.E.)

The C.B.E. is normally the appropriate award for prominent unofficials who have an outstanding record of service e.g. leading members of the community in business or the professions. It is also appropriate for the Heads of Major professional and technical Departments in the Public Service.

(d) Officer (O.B.E.) and Member (M.B.E.)

These are suitable means of recognising outstanding service to the community over a number of years by persons of lesser standing than those eligible for the higher awards of this Order. They also provide according to status a convenient means of recognising the services of administrative, executive, professional, scientific, technical and clerical grades of staff.

/The British

The British Empire Medal

7. The British Empire Medal is appropriate for those employed on manipulative or messengerial work; it is also regarded as being suitable for telephone operators.

8. The British Empire Medal is designed to reward specially distinguished or meritorious service of a high standard. An individual should not be recommended for it unless he has either performed special service of a high degree of merit, such as the discharge of special duties superior to his ordinary work, or has discharged in a highly meritorious manner his ordinary duties, where these have entailed work of a dangerous or specially trying character. Something more than faithful or zealous performance of ordinary duties is required.

9. The Medal may not be awarded to persons eligible for appointment to a Class of the Order of the British Empire.

Order of the British Empire (Military Division)

10. The following awards are regarded as appropriate to the various ranks:

C.B.E.

Rear Admiral	Major General	Air Vice Marshal
Commodore	Brigadier	Air Commodore
Captain	Colonel	Group Captain

O.B.E.

Commander	Lieutenant Colonel	Wing Commander
	Major (in exceptional cases only)	Squadron Leader (in exceptional cases only)

M.B.E.

Lieutenant Commander	Major	Squadron Leader
Lieutenant	Captain	Flight Lieutenant
Sub-Lieutenant	Lieutenant	Flying Officer
	Second Lieutenant	Pilot Officer
	Warrant Officer I (Substantive)	
	Warrant Officer II (Substantive)	

B.E.M.

All ranks below Substantive Warrant Officer II.

/Knight Bachelor...

HONOURS IN CONFIDENCE

4.

Knight Bachelor

11. It is normal to award this honour to the Chief Justice of a High Court. This indicates the level at which the award may be used for the recognition of outstanding services to the community, either by unofficials or by officials.

Imperial Service Order and Imperial Service Medal

(a) Imperial Service Order

12. Appointments to this Order are made in the half-yearly Honours Lists. The number of appointments which may be made is limited by the Statutes of the Order, with the result that the number of recommendations which may be made each year is controlled by the number of vacancies.

13. The Order is available to established Civil Servants only and in practice awards are given only to persons of fairly senior rank. In the United Kingdom Civil Service, for example, the award is rarely given to a rank below that of Principal.

14. The minimum period of qualification in the United Kingdom is 25 years' meritorious service, but in the Bahamas and certain other countries where service is reckoned for superannuation purposes at a specially high rate, the minimum period is 16 years.

15. If an officer who has retired from established service is to be considered for the award of the Imperial Service Order, his name should, in accordance with the general practice, be submitted for consideration at the latest for the half-yearly Honours List following the date of his retirement.

(b) Imperial Service Medal

16. The Imperial Service Medal is designed for established members of minor and manipulative grades of the Civil Service. It may be awarded at any time during the year, but on retirement only, and is not included in the half-yearly Honours Lists. The minimum period of qualification is the same as for the I.S.O.

17. Recommendations should be forwarded shortly before retirement and the following particulars should be given:-

Name in full;
Post;
Whether pensionable;
Years of service;
Present salary;
Date of retirement;
Grounds of recommendation.

/18.

18. If a person is re-employed in the Civil Service in a temporary capacity, it is the date of retirement from pensionable service which is the operative date for submission for the I.S.M.

The Queen's Police Medal for Distinguished Service and The Queen's Fire Service Medal for Distinguished Service

19. These may be awarded for specially distinguished services in organisation or administration of a police force or fire service, or for other service of conspicuous merit; also for prolonged service, but only when distinguished by exceptional ability and merit. In practice the majority of the awards are necessarily granted in the higher ranks. Awards are made in the half-yearly Honours Lists.

Certificates and Badges of Honour

20. These have been awarded under Rules made by the Governor. If it is desired to continue these awards the Rules will need to be amended in order to make the Governor-General the awarding authority. A new design for the Reverse of the Badge will also be necessary. Such amendment will require The Queen's approval.

Colonial Medals

21. After independence the following medals will no longer be available for the recognition of services in the Bahamas.

- (i) Colonial Police Medal for Gallantry.
- (ii) Colonial Police Medal for Meritorious Service.
- (iii) Colonial Police Long Service Medal.
- (iv) Colonial Fire Brigades Long Service Medal.
- (v) Colonial Prison Service Medal.
- (vi) Colonial Special Constabulary Medal.

Should the Government of the Bahamas desire to retain medals such as these, it would be open to the Government to make a submission to Her Majesty seeking permission for the institution, under new Royal Warrants, of comparable medals specifically for the Bahamas.

Civil Awards for Gallant Services

22. Recommendations for these awards are made as soon as possible after the event and are not included in the half-yearly honours Lists.

(a) The George Cross

This is granted only to British subjects, for acts of gallantry of the greatest heroism or of most conspicuous courage in circumstances of extreme danger. It may also be granted posthumously. It is intended primarily for civilians, and awards of the George Cross to military personnel are confined to actions for which purely military honours are not normally granted.

/(b)

(b) The George Medal

This is awarded to persons of any nationality for gallantry of an extremely high order. It may not be granted posthumously. Like the George Cross, it is intended primarily for civilians, and awards to military personnel are confined to actions for which purely military honours are not normally granted.

(c) The Queen's Police Medal for Gallantry and The Queen's Fire Service Medal for Gallantry

These are granted only as posthumous awards in the Police or Fire services, regardless of rank, for the recognition of acts of gallantry of an extremely high order, i.e. George Medal standard. The George Medal is granted in other than posthumous cases in this category.

(d) O.B.E. for Gallantry;
M.B.E. for Gallantry;
B.E.M. for Gallantry.

These may be awarded, according to status, for brave conduct or for acts of gallantry of a high order which do not reach the standard required for the awards above-mentioned. These awards are not granted posthumously.

(e) Queen's Commendation for Brave Conduct;
Queen's Commendation for Valuable Service in the Air.

These may be awarded for gallantry not up to the above standards but still entailing risk to life and meriting recognition. Both these Commendations may be granted posthumously.

The Governor-General may be empowered to approve these awards under authority delegated by The Queen, and Her Majesty's Bahamas Ministers may wish to seek Her Majesty's approval for this.

The Governor-General may also be empowered to make awards of The Queen's Commendation for Valuable Service in the Air for meritorious rather than gallant Service. But such awards are made in conjunction with the half-yearly Honours Lists. They may not be awarded posthumously.

Honorary Appointments to Orders of Chivalry

23. Nationals of foreign countries, citizens of Commonwealth countries of which The Queen is not Head of State, and certain British protected persons may be appointed to honorary membership of British Orders. These awards are not associated with the half-yearly Honours Lists, but may be made at any time throughout the year as The Queen wishes. There are no set quotas for honorary awards.

/Procedure

Procedure for putting forward Recommendations

24. The normal dates by which recommendations should reach London are in the first week in September for the New Year and the last week in February or the first week in March for The Queen's Birthday Honours List. For each occasion, a despatch will be sent beforehand to the Governor-General informing him of the exact date. On receipt of this despatch, the Governor-General would inform his Prime Minister of the date by which recommendations are needed, and the procedure would then be as outlined in paragraphs 26 to 28 below.

25. There is no need for the Bahamas in future to use the printed forms used in recent years, but the following details should be given:

Full name
Precise national status, i.e. citizenship
Present Rank or Appointment
Length of service
Age
Award recommended
Previous honours and dates
Grounds of recommendation.

26. Except for honorary awards as explained in Paragraph 23 above, the number of appointments which may be made in Orders of Chivalry is controlled by the relevant Statutes. The numbers of awards available for the Bahamas are shown in the list attached at Annex A. In accordance with this quota, the Prime Minister of the Bahamas would advise the Governor-General on the recommendations to be submitted. The Governor-General, having confirmed that the recommendations were in conformity with the accepted standards of service and the numbers available for the Bahamas, would forward them to the Queen for Her Majesty's approval. In the case of all the other Commonwealth countries, recommendations to The Queen for the award of honours are channelled through the Foreign and Commonwealth Secretary. Needless to say, this is not essential, because it is open to the Ministers of Commonwealth countries of which The Queen is Head of State to submit their advice to the Sovereign direct on honours as on other matters. It has, however, been found to be convenient from the administrative point of view for recommendations to be forwarded through the Foreign and Commonwealth Secretary, and the Government of the Bahamas may care to adopt this practice.

Sounding

27. As soon as The Queen has given informal approval to awards of Civil Division Orders and any Knight Bachelorhoods, the Governor General will be notified by telegram and asked to arrange for the candidates to be "sounded" and for their names, qualifications etc. to be confirmed. (Presumably this would be done through the Office of the Bahamas Prime Minister.) The Governor-General would then

/telegraph.....

HONOURS IN CONFIDENCE

8.

telegraph the results of the "soundings" to the Foreign and Commonwealth Secretary, who would arrange for the List to be submitted to The Queen for formal approval. When Her Majesty has given formal approval, the full list of awards, including any Medals and Military Division awards, will be telegraphed to the Governor-General, so that he may arrange for publication.

Announcement of Awards

28. Awards would be gazetted simultaneously in London and Nassau. At the New Year and The Queen's Birthday, awards made on the recommendation of Her Majesty's Bahamas Ministers would appear in a special Bahamas Supplement to the London Gazette. Immediate awards for gallantry and awards of the Imperial Service Medal would also be gazetted simultaneously in London and Nassau.

Citizens of Countries other than the Bahamas

29. When the Bahamas Government wish to submit the name of a citizen of another country to The Queen for an award, it is for the Bahamas Government to obtain clearance from the Government of the candidate's country. In the case of United Kingdom citizens, this could be done through the Foreign and Commonwealth Secretary. The names of those for whom clearance is necessary, should be indicated when recommendations are forwarded. The agreement of the United Kingdom Government will then be sought before their names are submitted to The Queen.

30. In the case of a citizen of one of The Queen's other Realms, e.g. New Zealand, the Bahamas Government could for instance make the necessary enquiries through the New Zealand Representative in Jamaica, who is resident in Trinidad. It would be very helpful if, when the list of recommendations are submitted to London, it could be stated that the agreement of the Government of such a candidate has been obtained. The reason for this is that Her Majesty as Queen of one Commonwealth country should not be asked to approve, even informally, an award to which, as Queen of another such country she might possibly object.

31. Although honorary awards do not form part of the half-yearly Honours Lists, it should perhaps be mentioned here that when such awards are recommended for foreign nationals or citizens of Commonwealth countries of which The Queen is not Head of State, The Queen's informal approval of the award should be obtained before the candidate's Government is approached.

Awards for Service to the United Kingdom

32. Normally it is for the Governor-General to recommend the award of honours to Her Majesty's subjects in the Bahamas, whether or not they possess citizenship of the Bahamas. However, in the case of a United Kingdom citizen resident in the Bahamas who has rendered important services specifically to the interests of the United Kingdom, Her Majesty's United Kingdom Ministers may wish to submit his name for the award of an honour. In cases where it

/is not

is not self-evident that the interests of the United Kingdom rather than of the Bahamas have been served by the person concerned, the British High Commissioner would consult the Governor-General as a first step before the recommendation was put forward. Any such recommendation, if approved, would be the responsibility of United Kingdom Ministers and would be gazetted in the Diplomatic Service and Overseas section of the Honours Lists. The award would, of course, not be set against the Bahamas quota.

33. Similarly, Her Majesty's Bahamas Ministers might wish to recommend an award for a Bahamas citizen in the United Kingdom for services to the Bahamas.

HONOURS IN CONFIDENCE

ANNEX A

AWARDS AVAILABLE TO THE BAHAMAS PER ANNUM

i.e. 2 half-yearly Honours Lists

Knighthoods (of any kind):	an occasional 1
C.M.G./C.B.E.:	2
O.B.E.:	2
M.B.E.:	2

These figures relate solely to Civil awards, and any Military awards would be additional to these. There is no separate quota for each Commonwealth country for Military awards and all recommendations are considered against an overall quota.

There is no fixed quota for B.E.M.s either Military or Civil.

HONOURS IN CONFIDENCE

A 2AH

6

UNCLASSIFIED

The Secretary to
Sir John Paul GCMG OBE MC
Government House
Nassau

TXH 1/4

3 July 1973

1. On 15 March under cover of Collins' letter TXH 1/4 we sent you 20 copies of the guidance paper on honours. Unfortunately, through oversight, we retained no copy for ourselves.
2. I wonder if you could possibly spare one of your copies and send it to us for our records? It would be much appreciated if you could.

W E Hall
Protocol & Conference Dept

*A guidance ~~letter~~
copies to go in
file when rec'd.*

Sent 4/7

HONOURS IN CONFIDENCE

to 4/vii

to 3/viii

Enter *[initials]*
P.A. *(5)*

IMMEDIATE
CYPRER/CAT A
GRPS 370A

CONFIDENTIAL

(ANW 25/2)

FM F C O 191530Z

CONFIDENTIAL

TO IMMEDIATE GOVERNOR BAHAMAS TELNO 212 OF 19 JUNE, 1973

1. NOW THAT THE BAHAMAS INDEPENDENCE BILL HAS RECEIVED ROYAL ASSENT WE HOPE SHORTLY TO ANNOUNCE THE APPOINTMENT OF OUR HIGH COMMISSIONER. IT WOULD HAVE BEEN APPROPRIATE IF THE NAME OF THE BAHAMAS HIGH COMMISSIONER IN LONDON COULD HAVE BEEN ANNOUNCED AT ABOUT THE SAME TIME, ESPECIALLY SINCE IT WAS AGREED AT THE INDEPENDENCE CONFERENCE THAT WE WOULD ENTER ON DIPLOMATIC RELATIONS ON INDEPENDENCE AND THAT HIGH COMMISSIONS WOULD BE ESTABLISHED IN LONDON AND NASSAU.

2. HOWEVER, WE UNDERSTAND THAT NO ONE HAS YET BEEN SELECTED FOR THE POST IN LONDON. WITH INDEPENDENCE BARELY THREE WEEKS AWAY THIS IS CUTTING THINGS VERY FINE, ESPECIALLY AS CERTAIN PROCEDURES INVOLVING NO 10 AND THE PALACE HAVE TO BE GONE THROUGH HERE. IF THE BAHAMAS WERE TO DELAY THE APPOINTMENT OF A HIGH COMMISSIONER BEYOND INDEPENDENCE DAY, THERE WOULD OF COURSE BE SOME PRACTICAL PROBLEMS. THE MOST IMMEDIATE OF THESE IS THE QUESTION OF THE BAHAMAS INDEPENDENCE CELEBRATIONS IN LONDON WHICH WOULD BE LACKING AN OFFICIAL HOST.

3. ANOTHER IMPORTANT CONSIDERATION IS THAT SO FAR EVERY DEPENDANT TERRITORY COMING TO INDEPENDENCE HAS HAD A HIGH COMMISSIONER DESIGNATE IN POST IN LONDON PRIOR TO INDEPENDENCE DAY. IT WOULD SEEM ODD TO MANY PEOPLE AND BE A DISAPPOINTMENT TO FRIENDS OF THE BAHAMAS HERE, INCLUDING OTHER COMMONWEALTH HIGH COMMISSIONS, IF A BAHAMAS HIGH COMMISSIONER HAD NOT BEEN APPOINTED BY 10 JULY. IT WOULD SEEM THE MORE STRANGE SINCE THE BAHAMAS GOVERNMENT ALREADY HAS A COMMISSIONER'S OFFICE IN LONDON.

/4. WE

CONFIDENTIAL

This might be useful for background information on our file.
[Signature] (Per PA)

CONFIDENTIAL

4. WE APPRECIATE THAT THIS IS A MATTER SOLELY FOR THE BAHAMAS GOVERNMENT TO DECIDE, BUT VERY MUCH AS A LAST RESORT THEY MIGHT WISH TO CONSIDER THE POSSIBILITY OF NOMINATING MR CODRINGTON AS THEIR ACTING HIGH COMMISSIONER PENDING THE APPOINTMENT OF THE PERMANENT INCUMBENT. AS A UK CITIZEN HE WOULD ENJOY ONLY LIMITED IMMUNITIES AND PRIVILEGES BUT THE APPOINTMENT WOULD THEORETICALLY MEET THE NEED REFERRED TO IN PARAGRAPH 2 ABOVE. ON HIS PRESENT PLANS HOWEVER, CODRINGTON IS TO BE IN THE BAHAMAS AS OFFICIAL GUEST FOR CELEBRATIONS IN NASSAU.

5. WE SHOULD BE GRATEFUL IF YOU WOULD TAKE THIS MATTER UP WITH MR PINDLING AS A MATTER OF SOME URGENCY.

DOUGLAS-HOME

FILES
CARIBBEAN DEPT
P C D
C C D
PS/LORD BALNIEL
SIR E WATSON
MR N LARMOUR

15 March 1973

TXH 1/4

Sir John Paul GCMG OBE MC
Government House
Nassau

HONOURS FOR THE BAHAMAS AFTER INDEPENDENCE

1. As requested in your letter 7408A of 23 February to John Curle, who is on leave, I enclose 20 copies of the guidance paper on honours. It is reasonably comprehensive, but as the subject is not easily compressed you may possibly feel that you would like further guidance on particular points. If so I should be only too glad to help further.
2. You will see that the memorandum is similar to that sent in 1970 to Fiji. It contains, however, some additional paragraphs dealing with procedural matters.
3. With regard to the question raised in the last paragraph of your letter you will see from paragraph 24 of the memorandum that the Bahamas recommendations for the New Year, 1974, should reach London by the first week of September. As this date is some while after Independence Day I imagine that it simplifies the problem.

G G Collins
Protocol and Conference
Department

M Morgan.

Pl. see M Collins' two questions on
the draft to Nassau.

The answer to 1 is "yes".

I think the letter can go "Honour in
Confidence".

A. B. Morgan
12/3/73.

1. "British Subject" includes "independent" Bahamians,
c. f. Australians, also eligible for the George Cross and
other British awards, who are "British Subjects: Citizens of
Australia" in our nationality regulations.

2. The Governor has specifically asked that our
reply should be sent "in the non-personal series".
"Honours in - Confidence" will enable him to distribute
the copies of the "guidance" to Bahamian Ministers.

A. B. Morgan
12. 3. 73

M. Collins

Thank you. Letter to you.

A/B

HONOURS IN CONFIDENCE

THE BAHAMAS
HONOURS IN ~~THE~~ AFTER INDEPENDENCE

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O.B.E.

Commander	Lieutenant Colonel	Wing Commander
	Major (in exceptional cases only)	Squadron Leader (in exceptional cases only)

/M.B.E.

HONOURS IN CONFIDENCE

4.

M.B.E.

Lieutenant Commander	Major	Squadron Leader
Lieutenant	Captain	Flight Lieutenant
Sub-Lieutenant	Lieutenant	Flying Officer
	Second Lieutenant	Pilot Officer
	Warrant Officer I (Substantive)	
	Warrant Officer II (Substantive)	

B.E.M.

All ranks below Substantive Warrant Officer II.

Knight Bachelor

11. It is normal to award this honour to the Chief Justice of a High Court. This indicates the level at which the award may be used for the recognition of outstanding services to the community, either by unofficials or by officials.

Imperial Service Order and Imperial Service Medal

(a) I.S.O.

12. Appointments to this Order are made in the half-yearly Honours Lists. The number of appointments which may be made is limited by the Statutes of the Order, with the result that the number of recommendations which may be made each year is controlled by the number of vacancies.

13. The Order is available to established Civil Servants only and in practice awards are given only to persons of fairly senior rank. In the United Kingdom Civil Service, for example, the award is rarely given to a rank below that of ~~Chief~~ *Principal* Executive Officer.

14. The minimum period of qualification in the United Kingdom ^(the Bahamas) is 25 years' meritorious service, but in ~~Fiji~~ and certain other countries where service is reckoned for superannuation purposes at a specially high rate, the minimum period is 16 years.

15. If an officer who has retired from established service is to be considered for the award of the Imperial Service Order, his name should, in accordance with the general practice, be submitted for consideration at the latest for the half-yearly Honours List following the date of his retirement.

/(b)

(b) Imperial Service Medal

16. The Imperial Service Medal is designed for established members of minor and manipulative grades of the Civil Service. It may be awarded at any time during the year, but on retirement only. The minimum period of qualification is the same as for the I.S.O.

is and ~~are~~ not included in the half-yearly Honours Lists

17. Recommendations should be forwarded shortly before retirement and the following particulars should be given:-

- Name in full;
- Post;
- Whether pensionable;
- Years of service;
- Present salary;
- Date of retirement;
- Grounds of recommendation.

18. If a person is re-employed in the Civil Service in a temporary capacity, it is the date of retirement from pensionable service which is the operative date for submission for the I.S.M.

The Queen's Police Medal for Distinguished Service and
The Queen's Fire Service Medal for Distinguished Service

19. These may be awarded for specially distinguished services in organisation or administration of a police force or fire service, or other service of conspicuous merit; also for prolonged service, but only when distinguished by exceptional ability and merit. In practice the majority of the awards are necessarily granted in the higher ranks. Awards are made in the half-yearly Honours Lists.

Certificates and Badges of Honour

20. These have been awarded under Rules made by the Governor. If it is desired to continue these awards the Rules will need to be amended in order to make the Governor-General the awarding authority. Such amendment will require The Queen's approval.

A new design for the reverse of the badge will also be necessary.
/Colonial Medals.

Colonial Medals

21. After independence the following medals will no longer be available for the recognition of services in ~~Fiji~~ ^{the Bahamas}.

- (i) Colonial Police Medal for Gallantry.
- (ii) Colonial Police Medal for Meritorious Service.
- (iii) Colonial Police Long Service Medal.
- (iv) Colonial Fire Brigades Long Service Medal.
- (v) Colonial Prison Service Medal.
- (vi) Colonial Special Constabulary Medal.

Should the ~~Fiji~~ ^{Bahamas} Government ^{of the Bahamas} desire to retain medals such as these, it would be open to the Government to make a submission to Her Majesty seeking permission for the institution, under new Royal Warrants, of comparable medals specifically for ~~Fiji~~ ^{the Bahamas}.

Civil Awards for Gallant Services

22. Recommendations for these awards are made as soon as possible after the event and are not included in the half-yearly Honours Lists.

(a) The George Cross

This is granted only to British subjects, for acts of gallantry of the greatest heroism or of most conspicuous courage in circumstances of extreme danger. It may also be granted posthumously. It is intended primarily for civilians, and awards of the George Cross to military personnel are confined to actions for which purely military honours are not normally granted.

(b) The George Medal

This is awarded to persons of any nationality for gallantry of an extremely high order. It may not be granted posthumously. Like the George Cross, it is intended primarily for civilians, and awards to military personnel are confined to actions for which purely military honours are not normally granted.

/(c)

- (c) The Queen's Police Medal for Gallantry and
The Queen's Fire Service Medal for Gallantry

These are granted only as posthumous awards in the Police or Fire services, regardless of rank, for the recognition of acts of gallantry of an extremely high order, i.e. George Medal standard. The George Medal is granted in other than posthumous cases in this category.

- (d) O.B.E. for Gallantry;
M.B.E. for Gallantry;
B.E.M. for Gallantry.

These may be awarded, according to status, for brave conduct or for acts of gallantry of a high order which do not reach the standard required for the awards above-mentioned. These awards are not granted posthumously.

- (e) Queen's Commendation for Brave Conduct
Queen's Commendation for Valuable Service in the Air

These may be awarded for gallantry not up to the above standards but still entailing risk to life and meriting recognition. Both these Commendations may be granted posthumously.

The Governor-General may be empowered to approve these awards under authority delegated by The Queen, and Her Majesty's ~~Fiji~~ ^{Bahamas} Ministers may wish to seek Her Majesty's approval for this.

The Governor-General may also be empowered to make awards of The Queen's Commendation for Valuable Service in the Air for meritorious rather than gallant service. But such awards are made in conjunction with the half-yearly Honours Lists. They may not be awarded posthumously.

Honorary Appointments to Orders of Chivalry

23. Nationals of foreign countries, citizens of Commonwealth countries of which The Queen is not Head of State, and certain British protected persons may be appointed to honorary membership of British Orders. These awards are not associated with the half-yearly Honours Lists, but may be made at any time throughout the year as The Queen wishes. There are no set quotas for honorary awards.

/Procedure

Procedure for putting forward Recommendations

Last week in February of the

2.24 The normal dates by which recommendations should reach London are in the first week in September for the New Year and the first week in March for The Queen's Birthday Honours List. For each occasion, a despatch will be sent beforehand to the Governor-General informing him of the exact date.

25. On receipt of this despatch, the Governor-General would inform the Prime Minister of the date by which recommendations are needed, and the procedure would then be as outlined in paragraphs 24 and 25 of the guidance paper. 26 to 28 below

25. There is no need for Fiji in future to use the printed forms ^{the Bahamas} we have been sending you in recent years, but the following details should be given:

- Full name
- Precise National status, i.e. citizenship
- Present Rank or Appointment
- Length of service
- Age
- Award recommended
- Previous honours and dates
- Grounds of recommendation.

the Bahamas

26. Except for honorary awards as explained ^{in Para 23} above, the number of appointments which may be made in Orders of Chivalry is controlled by the relevant Statutes. The numbers of awards available for ~~Fiji~~ are shown in the list attached at Annex A. In accordance with this quota, the Prime Minister of ~~Fiji~~ ^{the Bahamas} would advise the Governor-General on the recommendations to be submitted. The Governor-General, having confirmed that the recommendations were in conformity with the accepted standards of service and the numbers available for ~~Fiji~~, would forward ^{the Bahamas} them to The Queen for Her Majesty's approval. In the case of all the other Commonwealth countries, recommendations to The Queen for the award of honours are channelled through the Foreign and Commonwealth Secretary. Needless to say, this is not essential, because it is open to the Ministers of Commonwealth countries of which The Queen is Head of State to submit their advice to the Sovereign direct on honours as on other matters. It has, however, been found to be convenient from the administrative point of view for recommendations to be forwarded through the Foreign and Commonwealth Secretary, and the Government of ~~Fiji~~ ^{the Bahamas} may care to adopt this practice.

Sounding

Sounding

The Governor-General will be notified.

~~27/28~~ The normal procedure is as follows: As soon as The Queen has given informal approval to awards of Civil Division Orders and any Knight Bachelorhoods, I will notify you by telegram and ask if you will arrange for the candidates to be "sounded" and for their names, qualifications etc. to be confirmed. (I imagine your Prime Minister's Office would do this for you.) If you will then telegraph me the results of the soundings, I will arrange for the List to be submitted to The Queen for formal approval. When Her Majesty has given formal approval, I will telegraph to you the full list of awards, including any Medals and Military Division awards, so that you can arrange for publication.

(Presumably this would be done through the Office of the Bahamas Prime Minister.) The Governor-General would then telegraph the results of the "soundings" to the Foreign and Commonwealth Secretary, who would arrange for the List to be submitted to The Queen for formal approval. When Her Majesty has given formal approval, the full list of awards, including any Medals and Military Division awards, will be telegraphed to the Governor-General, so that he may arrange for publication.

Announcement of Awards

28. Awards would be gazetted simultaneously in London and ~~Suva~~. At the New Year and The Queen's Birthday, awards made on the recommendation of Her Majesty's ~~Fiji~~ Ministers would appear in a special ~~Fiji~~ Supplement to the London Gazette. Immediate awards for gallantry and awards of the Imperial Service Medal would also be gazetted simultaneously in London and ~~Suva~~ Nassau.

Citizens of Countries other than ~~Fiji~~ the Bahamas

~~29/30~~ When the ~~Fiji~~ Government wish to submit the name of a citizen of another country to The Queen for an award, it is for the ~~Fiji~~ Government to obtain clearance from the Government of the ~~country~~. In the case of United Kingdom ~~citizens~~ is the names of those for whom clearance is necessary, should be indicated when recommendations are forwarded. The agreement of the United Kingdom Government will ^{then} be obtained before submitting his names ^{are submitted} to the Queen.

~~30~~ In the case of a citizen of one of The Queen's other Realms, e.g. New Zealand, the ~~Fiji~~ Government could ^{for instance} make the necessary enquiries through their High Commission in Wellington, ~~as you have done~~ through the New Zealand High Commission in ~~Suva~~. It would be very helpful if, when submitting ^{the list of recommendations} your honours list to London, you could state that the agreement of the Government of such a candidate has been obtained. The reason for this is that we should not ask Her Majesty as Queen of one Commonwealth country to approve, even informally, an award to which, as Queen of another ^{country}, she might possibly object.

~~31~~ Although honorary awards do not form part of the half-yearly Honours Lists, it should perhaps be mentioned here that when such awards are recommended for foreign nationals or citizens of Commonwealth countries of which The Queen is not Head of State, The Queen's informal approval of the award should be obtained before the candidate's Government is approached.

Representative in Jamaica, who is resident in Trinidad.

Sounding

The Governor-General will be notified.

~~27.28~~ The normal procedure is as follows: as soon as The Queen has given informal approval to awards of Civil Division Orders and any Knight Bachelorhoods, I will notify you by telegram and ask if you will arrange for the candidates to be "sounded" and for their names, qualifications etc. to be confirmed. (I imagine your Prime Minister's Office would do this for you.) If you will then telegraph me the results of the soundings, I will arrange for the List to be submitted to The Queen for formal approval. When Her Majesty has given formal approval, I will telegraph to you the full list of awards, including any Medals and Military Division awards, so that you can arrange for publication.

(Presumably this would be done through the Office of the Bahamas Prime Minister.) The Governor-General would then telegraph the results of the "soundings" to the Foreign and Commonwealth Secretary, who would arrange for the List to be submitted to The Queen for formal approval. When Her Majesty has given formal approval, the full list of awards, including any Medals and Military Division awards, will be telegraphed to the Governor-General, so that he may arrange for publication.

Information of

Announcement of Awards

28. Awards would be gazetted simultaneously in London and ~~Suva~~. At the New Year and The Queen's Birthday, awards made on the recommendation of Her Majesty's ~~Fiji~~ Ministers would appear in a special ~~Fiji~~ Supplement to the London Gazette. Immediate awards for gallantry and awards of the Imperial Service Medal would also be gazetted simultaneously in London and ~~Suva~~ Nassau.

Nassau

75
Bahamas

Citizens of Countries other than ~~Fiji~~ the Bahamas

~~29.25~~ When the ~~Fiji~~ Government wish to submit the name of a citizen of another country to The Queen for an award, it is for the ~~Fiji~~ Government to obtain clearance from the Government of the candidate's country. In the case of United Kingdom citizens, this could be done through ~~me~~ *the Foreign and Commonwealth Secretary*. If you will indicate when forwarding your recommendations the names of those for whom you need clearance, I will seek the agreement of the United Kingdom Government before submitting the names to The Queen.

Bahamas

~~30.~~ In the case of a citizen of one of The Queen's other Realms, e.g. New Zealand, the ~~Fiji~~ Government could ~~make~~ *for instance* the necessary enquiries through their High Commission in Wellington, ~~as you have done~~ through the New Zealand High Commission in ~~Suva~~ *Nassau*. It would be very helpful if, when submitting ~~your~~ *the list of recommendations* honours list to London, you could state that the agreement of the Government of such a candidate has been obtained. The reason for this is that we should not ask Her Majesty as Queen of one Commonwealth country to approve, even informally, an award to which, as Queen of another ~~such~~ *country*, she might possibly object.

Bahamas

~~31.~~ Although honorary awards do not form part of the half-yearly Honours Lists, it should perhaps mention here that when such awards are recommended for foreign nationals or citizens of Commonwealth countries of which The Queen is not Head of State, The Queen's informal approval of the award should be obtained before the candidate's Government is approached.

(Representative in Jamaica, who is Resident in Trinidad.)

Awards for Service to the United Kingdom

of the Bahamas

26. Normally it is for the Governor-General to recommend the award of honours to Her Majesty's subjects in ~~Fiji~~, whether or not they possess ~~Fiji~~ citizenship. However, in the case of a United Kingdom citizen resident in ~~Fiji~~ who has rendered important services specifically to the interests of the United Kingdom, Her Majesty's United Kingdom Ministers may wish to submit his name for the award of an honour. In cases where it is not self-evident that the interests of the United Kingdom rather than of ~~Fiji~~ have been served by the person concerned, the British High Commissioner would consult the Governor-General as a first step before the recommendation was put forward. Any such recommendation, if approved, would be the responsibility of United Kingdom Ministers and would be gazetted in the Diplomatic Service and Overseas section of the Honours Lists. The award would, of course, not be set against the ~~Fiji~~ quota.

(the Bahamas)

the Bahamas

the Bahamas

3

27. Similarly, Her Majesty's ~~Fiji~~ Ministers might wish to recommend an award for a ~~Fiji~~ citizen in the United Kingdom for services to ~~Fiji~~.

Bahamas?

Bahamas

Bahamas?

the Bahamas.

HONOURS IN CONFIDENCE

ANNEX A

Awards Available to the Bahamas per Annum
Proposed number of Awards per annum,
i.e. 2 half-yearly Honours Lists

Knighthoods (of any kind):	3 in 5 years	An occasional 1
C.M.G./C.B.E.:	1 a year	2
O.B.E.:	3 a year	2
M.B.E.:	5 a year	2

These figures relate solely to Civil awards, and any Military awards would be additional to these. There is no separate quota for each Commonwealth country for Military awards and all recommendations are considered against an overall quota.

There is no fixed quota for B.E.M.s either Military or Civil.

2 D [No unused honours can be carried forward from one year to the next but because of a special provision in the statutes of the British Empire, unused CBEs can be carried forward]

HONOURS IN CONFIDENCE



7408A

CONFIDENTIAL

PERSONAL

GOVERNMENT HOUSE,
BAHAMAS.

23rd February 1973

Enter 3

cc 25/2

Mr Morgan 25/2

26/2

Mr Wilby

Dear Curle,

HONOURS FOR THE BAHAMAS AFTER INDEPENDENCE

At paragraph 44 of the report of the Bahamas Independence Conference 1972 (CMND 5196) it is recorded that the Government of the Bahamas agreed that until further notice Bahamian citizens will remain eligible for United Kingdom Honours following Independence.

2. A brief on this subject was prepared by the F C O, No. BIC(72)18, but this was not, of course, made available to Ministers, nor do I intend to make it so.

3. Davies has exchanged correspondence with Collins regarding the procedure required to allow Certificates and Badges of Honour to continue to be awarded and action on this is now being taken here in accordance with his advice.

4. I should now like to arrange for the Prime Minister to have a detailed memorandum about Honours similar to that sent to Fiji. We shall want to receive this, please, in the non-personal series and it would be convenient if it could be sent as soon as possible. Our reason for requesting this rather sooner than three months before Independence is because in accordance with usual practice recommendations for the New Year Honours, 1974, will probably have to be submitted before Independence Day on the 10th July. However I assume that such recommendations will on this occasion be those of the Prime Minister. As it has been customary to circulate Departments requesting their Honours submissions some time in advance of the closing date it would be convenient to let the Cabinet Office have the memorandum about Honours after Independence in, say, March/April.

Yours sincerely
John Paul

John Paul

RECEIVED IN
REGISTRY No. 20
16 MAR 1973
TXH 1/4

J. N. O. Curle, Esq
Protocol and Conference Department
Foreign and Commonwealth Office
LONDON S W 1

[page 11 on paper 3]

TXH 1/3 of 1972

[paper 4] idem

[paper 5] kind file

What will be the deadline date for receipt by us of recommendations for NY '74?

1st week Sept 1973

CONFIDENTIAL

PERSONAL

(1)

(2)

copy for 1/4.

G A Harris Esq MVO MBE
Central Chancery of the
Order of Knighthood
8 Buckingham Gate
SW1

original on
TXH 12/2

17 January 1973

1. This is to confirm our telephone conversation in which you kindly agreed to make available the insignia for persons in the Bahamas who receive awards in the forthcoming Honours List in time for a Presentation there on 4 June.
2. I hope to be able to give you the names of those concerned as soon as approval is given at the beginning of May and trust that this will be in time to have the BEMs inscribed.

P J Campbell (Miss)
Protocol and Conference
Department

Mrs Campbell ✓ PR 16/11

Mr Morgan

Queens Birthday Honours - Bahamas.

The Birthday Honours 1973 will appear in the London Gazette on 2nd June. Bahamas bids are for 1 OBE, 1 OBE, 3 MBEs + 2 BEMs.

Informal approval should be forthcoming about 3 May & if this exercise is to be undertaken we would have to assume formal approval then, as we would not be in receipt of it until approximately two weeks later.

The BEMs would be more difficult than the rest as they have to be inscribed, & as informal approval is not obtained for them we generally do not receive approval until mid May.

[Signature]

16/1/73

Mr. Morgan ^{com 29/11}
Mr. Williams

Mr. Harris in the CCOK is willing to send the insignia to the Bahamas in time for the presentation on 4 June. May I have names of recipients as soon as possible, especially of the two BEMs. I am sending Mr. Harris a copy of these papers.

P. Raybell
16 January 1973



RECEIVED IN
REGISTRY No. 20
17 JAN 1973
TXH 1/4

(21) Enter

GOVERNMENT HOUSE,
BAHAMAS.

Ref: 5/66/1F

12th January, 1973

Dear *Collins* *Mr Meyer*

- (1) Mr Williams ✓
- (2) Miss Campbell ✓

We have been looking ahead to the situation which will arise following the Queen's Birthday honours which will be announced on the 2nd June, 1973 and Independence in the Bahamas which will occur on the 10th July, 1973. It is likely that upon Independence a Bahamian will become Governor-General: however it is still the intention to celebrate Her Majesty's official birthday and the Governor has it in mind that a Presentation of Insignia to persons previously honoured by Her Majesty should take place on that occasion. Persons to be so honoured will include those who appeared in the New Years Honours 1973 whose insignia will be available in the ordinary course. We should also very much like to include in the ceremony those persons who receive honours on the occasion of Her Majesty's Birthday in 1973. We know that it is most unusual for the insignia and medals to be made available immediately the honours are announced but in the particular circumstances of the Bahamas on this occasion we should like to know whether an exception could be made and whether we could plan for the presentation to be made on Her Majesty's official birthday which will be celebrated here on the 4th June and for the insignia and medals to be presented *once* the persons concerned have intimated their willingness to have their names submitted to Her Majesty (i.e. some three weeks in advance of publication). Those persons concerned would, we hope, be those set out in the Governor's letter 5/66/1F of the 5th January, 1973 with the omission of Mr. Milo B. Butler.

forwarded

Yours sincerely
L. M. Davies

(L. M. Davies)

G.G. Collins, Esq.,
Protocol and Conference Department,
Foreign and Commonwealth Office,
LONDON, SW1.

We would need to get the co-operation of the COOK if this scheme is to come to fruition.

- (1) *When will we publish in the London Gazette?*
- (2) *How much in advance of formal approval will informal approval be?*

